

Message Text

SECRET

PAGE 01 STATE 010547

14

ORIGIN AF-06

INFO OCT-01 ISO-00 CCO-00 /007 R

DRAFTED BY AF/IBDCURRAN:HRB

APPROVED BY AF/I:JWHITING

----- 121793

R 152045Z JAN 76

FM SECSTATE WASHDC

TO AMEMBASSY BANGUI

AMEMBASSY GABORONE

AMEMBASSY KIGALI

AMEMBASSY LOME

AMEMBASSY LOURENCO MARQUES

AMEMBASSY MASERU

AMEMBASSY MBABANE

AMEMBASSY OUAGADOUGOU

AMEMBASSY PORT LOUIS

AMEMBASSY BLANTYRE

S E C R E T STATE 010547

E.O. 11652: GDS

TAGS: PFOR, AO, XA, OAU

SUBJECT: CURRENT FOREIGN RELATIONS: ISSUE NUMBER 2,
JANUARY 14, 1976

1. THE FOLLOWING IS AF'S CONTRIBUTION TO ISSUE NUMBER 2
OF CURRENT FOREIGN RELATIONS FOR POST INFORMATION. FULL
TEXT OF CFR BEING POUCHED PER REGULAR SCHEDULES.

UNLESS POST OBJECTS, DEPARTMENT INTENDS CONTINUE PRACTICE
OF SENDING TELEGRAPHIC COPY OF AF CONTRIBUTION TO CFR TO
ALL OFF-LINE AF POSTS.

BEGIN QUOTE:

2. OAU SUMMIT DEADLOCKS ON ANGOLA - (SECRET)

SECRET

SECRET

PAGE 02 STATE 010547

AFTER THREE DAYS OF DIVISIVE DEBATE THE 46-NATION ORGANIZATION OF AFRICAN UNITY (OAU) ON JANUARY 12 CONCLUDED ITS FIRST EXTRAORDINARY CHIEFS OF STATE MEETING IN ADDIS ABABA DEEPLY AND EVENLY DIVIDED ON ANGOLA, ADJOURNING WITHOUT ANY FORMAL DECISIONS AND WITHOUT OAU RECOGNITION OF THE SOVIET-BACKED MPLA REGIME IN LUANDA. THE EFFECT OF THE SUMMIT

STANDOFF IS TO LEAVE ESSENTIALLY INTACT THE EARLIER DECISION OF THE OAU RECONCILIATION COMMISSION NOT TO RECOGNIZE ANY OF THE FACTIONS. AN EFFORT MAY BE MADE TO BLAME THE US FOR THE DEADLOCK.

22 MODERATE AFRICAN STATES RESISTED STEAMROLLER TACTICS BY THE 22 STATES WHICH HAVE RECOGNIZED THE MPLA AND WANTED THE OAU TO DO LIKEWISE. HOST ETHIOPIA AND UGANDA (PRESIDENT IDI AMIN PRESIDED AS OAU CHAIRMAN) REMAINED NEUTRAL.

LAST MINUTE EFFORTS TO RECONCILE PRO- AND ANTI- MPLA FACTIONS FAILED TO PRODUCE A CLOSING STATEMENT. A DRAFT STATEMENT AT ONE POINT CALLED FOR A CEASE-FIRE, CONDEMNATION OF ALL FOREIGN INTERVENTION, AND THE FORMATION OF A SIX-MEMBER RECONCILIATION COMMITTEE. THE PRO-MPLA HARDLINERS--NIGERIA, ALGERIA, MOZAMBIQUE, AND GUINEA--FIERCELY RESISTED THOSE POINTS AND THE TWO SIDES COULD ONLY AGREE PROVISIONALLY TO STRENGTHEN AFRICAN UNITY, CONDEMN THE SOUTH AFRICAN INVASION, AND DECLARE ANGOLA AN AFRICAN PROBLEM TO BE SETTLED BY AFRICANS. THE CUBAN OBSERVER DELEGATION REPORTEDLY PLAYED A CRUCIAL ROLE IN STIFFENING THE RESISTANCE OF THE PRO-MPLA GROUP AGAINST A COMPROMISE AND WERE INSTRUMENTAL IN THE DECISION TO LET THE CONFERENCE BREAK DOWN.

POST-SUMMIT ACTIVITIES--WHILE PRO- AND ANTI-MPLA RANKS HELD FIRM AT ADDIS ABABA THERE MAY BE SOME EROSION ON BOTH SIDES. FUTURE OAU INTENTIONS REGARDING ANGOLA ARE HIGHLY UNCERTAIN. IN ANNOUNCING THE ADJOURNMENT OF THE SUMMIT, OAU CHAIRMAN AMIN DECLARED THAT THE BUREAU FOR THE 12TH OAU SUMMIT (THE NINE VICE PRESIDENTS ELECTED AT LAST JULY'S KAMPALA SUMMIT) WILL CONTINUE TO PURSUE THE ANGOLA

SECRET

SECRET

PAGE 03 STATE 010547

QUESTION. ALL BUT ONE OF NINE COUNTRIES REPRESENTED ON THE BUREAU RECOGNIZE THE MPLA. THE POSSIBLE IMPACT OF THE SUMMIT ON THE OAU WAS BLUNTLY EXPRESSED IN A SPEECH BY THE MODERATE PRESIDENT KAUNDA OF ZAMBIA WHO SAID "IF WE FAIL TO HARMONIZE OUR VIEWS ON ISSUES SUCH AS ANGOLA, OUR ORGANIZATION WILL NO LONGER BE CREDIBLE."

IMPLICATIONS FOR WESTERN POLICY-- WHILE IT IS STILL

TOO EARLY TO DRAW ANY HARD CONCLUSIONS FROM AVAILABLE INFORMATION ON THE OAU SUMMIT, THE MOST STRIKING AND ENCOURAGING DEVELOPMENT, HOWEVER, WAS THE WILLINGNESS AND ABILITY OF MODERATE AFRICAN STATES TO STAND UP TO THE MPLA

STEAMROLLER. MUCH WILL DEPEND ON THE ABILITY OF THE MODERATES TO MAINTAIN A UNITED FRONT AGAINST THE ANTICIPATED MPLA EFFORTS TO OBTAIN FURTHER RECOGNITION, AND PARTICULARLY ON THE ABILITY OF UNITA FORCES TO WITHSTAND ANTICIPATED MILITARY ASSAULT. LIKELY TRENDS INCLUDE; DEEPENED POLARIZATION BETWEEN RADICALS AND MODERATES IN THE OAU AS A WHOLE; SOME BOOST IN MORALE FOR THE MODERATES AND FOR THE FNLA/UNITA LEADERSHIP; ENCOURAGEMENT TO MORE RESPONSIBLE LEADERS ON BOTH SIDES TO RETHINK THEIR POSITIONS; RENEWED EFFORTS BY SOME STATES TO BRIDGE THE WIDENING GAP; AND A POSSIBLE TREND OF SOME MODERATES TO RECOGNIZE THE HUAMBO REGIME, BUT A LARGER TREND TO RECOGNIZE THE MPLA.

TO THE EXTENT THAT THE MODERATE FACTION DOES NOT BREAK UP UNDER RADICAL PRESSURE AND PERSUASION; AND THE FNLA AND THE UNITA FORCES DO NOT DISINTEGRATE, MODERATE AFRICAN STATES AND THE WEST WILL HAVE SOME LEVERAGE TO USE IN SUPPORT OF A COMPROMISE SOLUTION. THE US POSITION REMAINS ONE OF FIRM SUPPORT FOR A CEASE FIRE, WITHDRAWAL OF FOREIGN TROOPS AND AN EFFORT TO FORM A REPRESENTATIVE GOVERNMENT IN ANGOLA.

WE CONTINUE TO VIEW WITH CONCERN THE USSR'S EFFORT TO PROJECT ITS INFLUENCE THROUGH ESSENTIALLY MILITARY MEANS IN A LOCATION FAR FROM ITS TRADITIONAL AREA OF INTEREST AND OVER 8,000 MILES FROM ITS BORDERS. IT IS INDISPUTABLE THAT A SOVIET SUCCESS WOULD SIGNIFICANTLY ENHANCE
SECRET

SECRET

PAGE 04 STATE 010547

SOVIET PRESTIGE AND INFLUENCE THROUGHOUT AFRICA AND ELSEWHERE WHILE AT THE SAME TIME REDUCING THE RUSSIAN LEADERSHIP'S INHIBITIONS ABOUT ENGAGING IN SIMILAR ADVENTURES ELSEWHERE, SHOULD THEY FIND THEMSELVES PRESENTED WITH SIMILAR OPPORTUNITIES.

THE MOVEMENT OF SOVIET MILITARY EQUIPMENT AND CUBAN MILITARY PERSONNEL TO ANGOLA CONTINUES BY SEA AND AIR. LATEST ESTIMATES SUGGEST THAT AS MANY AS 7,500 TO 8,500 CUBAN TROOPS MAY NOW BE IN ANGOLA. END QUOTE. KISSINGER

SECRET

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: FOREIGN RELATIONS, POLITICAL SETTLEMENT, SUMMIT MEETINGS, MEETING VOTING RECORDS, POLITICAL SUMMARIES, MEETING REPORTS
Control Number: n/a
Copy: SINGLE
Draft Date: 15 JAN 1976
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: coburnhl
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976STATE010547
Document Source: CORE
Document Unique ID: 00
Drafter: HRB
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D760016-1078
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19760152/aaaabulf.tel
Line Count: 164
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN AF
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: coburnhl
Review Comment: n/a
Review Content Flags:
Review Date: 22 JUN 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <22 JUN 2004 by buchant0>; APPROVED <04 OCT 2004 by coburnhl>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CURRENT FOREIGN RELATIONS: ISSUE NUMBER 2, JANUARY 14, 1976
TAGS: PFOR, AO, XA, OAU
To: BANGUI MULTIPLE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006